

**Decision Maker:** EDUCATION PORTFOLIO HOLDER

**Date:** For Pre-Decision Scrutiny by the Education Policy Development and Scrutiny Committee on Wednesday 8 July 2015

**Decision Type:** Non-Urgent Executive Non-Key

**Title:** BASIC NEED UPDATE REPORT 10

**Contact Officer:** Jane Bailey, Assistant Director: Education  
Tel: 020 8313 4146 E-mail: [jane.bailey@bromley.gov.uk](mailto:jane.bailey@bromley.gov.uk)

Robert Bollen, Head of Strategic Place Planning  
Tel: 020 8313 4697 E-mail: [robert.bollen@bromley.gov.uk](mailto:robert.bollen@bromley.gov.uk)

**Chief Officer:** Chief Executive

**Ward:** (All Wards);

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1. Reason for report

- 1.1 To update Members on progress in delivering the Council's Basic Need Programme and to set out the forward programme for the period 2014-18.

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2. **RECOMMENDATION(S)**

- 2.1 That the Education PDS Committee note the updated 2014-18 Basic Need Programme outlined at Appendix 1.

2.2 That the Portfolio Holder for Education:

- i) Approves the updated list of schemes as outlined at section Appendix 1;
- ii) Agrees the procurement of individual schemes within the Basic Need Programme through traditional procurement, the Lewisham Modular Buildings Framework or through the devolution of Basic Need Capital Grant to schools and to delegate authority to the Assistant Director: Education in consultation with the Portfolio Holder for Education for the award of contracts up to a value of £500,000 for individual schemes procured through these routes; and,
- iii) Authorises Assistant Director of Education to seek planning permission for schemes at the appropriate time when required.

### Corporate Policy

1. Policy Status: Existing Policy
  2. BBB Priority: Children and Young People
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### Financial

1. Cost of proposal: Estimated Cost
  2. Ongoing costs: Non-Recurring Cost
  3. Budget head/performance centre: Education Capital Programme
  4. Total current budget for this head: £72,783,031
  5. Source of funding: DfE Basic Need Capital Grant, DfE Capital Maintenance Grant, DfE 2 Year Olds Capital Funding, S106 Funding, DSG
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### Staff

1. Number of staff (current and additional):
  2. If from existing staff resources, number of staff hours:
- 

### Legal

1. Legal Requirement: Statutory Requirement
  2. Call-in: Applicable:
- 

### Customer Impact

1. Estimated number of users/beneficiaries (current and projected):
- 

### Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments:

### 3. COMMENTARY

- 3.1 This report provides an update on the delivery and future planning of the Council's Basic Need Capital Programme that supports the provision of sufficient pupil places through improvements to and expansion of Bromley Schools.
- 3.2 The Council receives Basic Need Capital Grant from the DfE to support the delivery of sufficient school places. The Council's award for the period 2011-18 is outlined below.

2011-12 allocation	£4,496,771
Autumn 2011 exceptional in-year allocation	£1,277,936
2012-13 allocation	£2,404,519
Spring 2012 exceptional in-year allocation	£1,590,436
2013-15 allocation	£9,968,079
2015-16 allocation	£20,635,153
2016-17 allocation	£21,666,911
2017-18 allocation	£8,837,573
Contribution from DfE Capital Maintenance Grant underspend	£1,200,000
S106 allocations to projects in programme to date	£705,653
Total allocation to date:	£72,783,031

- 3.3 In February 2015 we received an addition Basic Need Capital allocations for 2017/18. At £8,837,573 this was below the level of grant expected.
- 3.4 The programme also includes capital contributions from a range of other capital funding programmes including Seed Challenge, Access Initiative and Suitability along with Section 106 contributions. The detail of the S106 contributions were included within Approval of Procurement Strategy for Basic Need Projects and the Glebe School Expansion and Allocation of Section 106 Funding to education agreed by the Executive on 2 April 2014. A further report on new S106 allocation for education will tabled to the Executive later in the year.
- 3.5 Appendix 1 includes details of the Basic Need Programme, those schemes complete, in delivery and planned. There are currently scheme to the value of £82,176,000 either completed or in delivery. These have been allocated £71,399,000 in Basic Need Capital Grant and £10,777,000 from other sources. (see appendix 1)
- 3.6 It has been identified through delivery of the programme that there is a risk that insufficient funding has been allocated to support IT infrastructure and mobile technology in expanding schools, especially where schools have decided to move from fixed ICT classrooms to laptop trolleys and tablets in order to better utilise space, comply with Building Bulletin 103 and make expansion more cost effective. In order to set aside resources to cover this risk, the services contingency has been split between general utility services and IT. The intention in the future is that a dedicated sum will be provided within the budget for each project, in line

with currently budgeting for furniture and equipment and universal infant free school meals, to cover these costs,

- 3.7 Three new columns have been added to Appendix 1 to enable Members to more easily analyse where changes have occurred in project costs. These columns provide a benchmark cost based on the January 2015 Basic Need Update 9 Report, details of subsequent changes in costs with a negative figure indicating an increase in costs and a brief description for the reason for the increase.
- 3.8 There is currently insufficient funding provided by the DfE and other sources to deliver all the schemes within the Basic Need Programme. Design development of schemes not already in the delivery phase of the programme will continue, but schemes will not be brought forward for delivery until funding is available. For schemes to be brought forward to development they will need to evidence demonstrable need for investment.

### **3.9 Progress in delivery of Basic Need Programme**

3.9.1 Since the Education Committee considered Basic Need Update Report 9 on 27 January 2015 there has been significant progress in delivery of the Basic Need school expansion programme. Key Milestones include:

- The project to rebuild and expand Clare House Primary School is progressing well with structural works largely complete and the first pupils due to enter the new facilities in September 2015.
- Works to permanently expand Churchfields Primary School, Harris Primary Academy Crystal Palace, Midfield Primary School, Parish CE Primary School, St Paul's Cray CE Primary School, Worsley Bridge Primary School and Glebe Special School are currently underway. Smaller expansion schemes at Hawes Down Junior School, Keston CE Primary School and Unicorn Primary School have also started.
- Planning permission has also been achieved for the permanent expansion schemes at Edgebury and St George's CE Primary School. A contract for these schemes along with the expansion of Scotts Park Primary School is due to be awarded in the autumn 2015 subject to Executive approval.

3.9.2 In addition, a number of schools will be taking their second bulge class in September 2015 and were elevated, within the Basic Need Programme, to Priority 1 schemes by the Executive on 20<sup>th</sup> May 2015.. These include Stewart Fleming, Leasons and Poverest Primary Schools, along with Farnborough Primary that will take its first bulge class in September 2015.

3.9.3 On 11 February 2015 the Executive approved that the scheme to refurbish Beacon House should enter the Council's capital programme. A planning application has been submitted that is due to be determined in July 2015. The enabling works package has now been tendered with a decision on the award of the main works contract due to be decided by the Executive during autumn 2015.

3.9.4 Work is continuing with regards the potential expansion of Blenheim, Green Street Green, James Dixon, Marian Vian and St Mary Cray primary schools. These will be developed up to the planning stage with decisions on taking each forward dependent on the future demand for primary school places.

3.9.5 There are a number of schemes where feasibility is either due to start or will start shortly including i) investigation of the future premises options for Burwood KS2 and KS3 once

Beacon House is open, ii) the possible expansion of Castlecombe school and iii) a potential reorganisation and expansion of SEN provision at Tubbenden School.

### **3.10 Secondary Expansion**

- 3.10.1 Development of expansion options will continue with secondary schools with schemes being brought forward for inclusion within the delivery pool of the Basic Need Programme when funding is available and demand can be demonstrated.
- 3.10.2 The council has been working with secondary schools to develop proposals for secondary school expansion based on school masterplans. This includes funding feasibility studies and employing a quantity surveyor to review schemes to ensure value for money.

### **3.11 Bulge Classes 2015**

- 3.11.1 A number of additional bulge classes are being created for September 2015 in order to ensure a sufficient supply of school places.
- 3.11.2 Marian Vian Primary School is taking a bulge class in September 2015 due to insufficient places available in the Beckenham area. It is currently unclear what impact Harris Beckenham Primary Academy, which opens in September 2015 but was this year outside of coordinated admissions, will have.
- 3.11.3 We need to provide a bulge class at Mottingham Primary School in September 2015 to help balance the mismatch in Planning Area 6 (Chislehurst and Mottingham). As the admissions link between Dorset Road and Mottingham cannot be amended to take effect before 2017, we have now developed a scheme at the school that provides an additional classroom for both 2015 and 2016 whilst permanent solutions can be identified. This, along with the need to upgrade services to site and carry out significant works to the kitchen, means that costs have increased since the Portfolio Holder approved the project 10 June 2015.
- 3.11.4 Three secondary schools will be taking bulge classes in September 2015 in order to meet the demand for school places in the north west of the borough:
  - Bishop Justus – bulge class can temporarily be contained within existing accommodation. Permanent accommodation will form part of conversation on expansion of the school
  - Langley Park School for Boys – the bulge class will be provided through minor adaptation to existing resource space
  - The Ravensbourne Academy – provision of bulge class through relocation of gym. This detail of this scheme is currently being finalised due to pressure on cost.

## **4. POLICY IMPLICATIONS**

- 4.1 Bromley Council has an established policy for the review and strategic planning of school places and related school organisation. The need to ensure sufficient school places, the quality of those places and their efficient organisation is a priority within the Council's strategy 'Building a Better Bromley' and contributes to the strategy to achieve the status of An Excellent Council. This policy also contributes to key targets within the Education Portfolio Plan.

## 5. FINANCIAL IMPLICATIONS

- 5.1 The Council has been allocated £70,877,378 in 100% capital grant for the financial years 2011-18 to meet the basic need provision in schools. The programme also includes £678,000 of 2 Year Olds funding. It was agreed at Executive on the 20th November 2013 to transfer £1.2 million from the underspend on the Education Planned Maintenance Programme be transferred to support the delivery of the Council's Basic Need Programme. Funding from the Suitability budget will be made available to support the re-organisation of Bromley Road School.
- 5.2 This report identifies an updated Basic Need Programme for the period 2011-18 with an estimated expenditure of £126,181,000 and currently a £70,877,000 draw on the Basic Need Capital Grant. Only available funds will be committed to schemes and it should be noted that not all schemes in development will proceed. In addition, the local authority is awaiting a DfE announcement on further funding for 2017-18.

## 6. LEGAL IMPLICATIONS

- 6.1 The distribution and application of monies received from Central Government is subject to guidance and advice from the Department for Education. Under Section 14 Education Act 1996 the Council has a statutory duty to ensure that there are enough primary and secondary school places are available to meet the needs of pupils in its area.
- 6.2 Section 106 monies must be spent in accordance with the Education contribution clauses

<b>Non-Applicable Sections:</b>	Personnel Implications
Background Documents: (Access via Contact Officer)	Basic Need Report, report to the Executive 20 may 2015 Basic Need Update Report 9, report to Education PDS, 27 January 2015